Adapting to Rising Tides Bay Area

Regional Working Group Meeting #3 Novato City Hall February 14, 2018





Project Partners

- Agency staff
 - Caltrans (funder, along with BATA)
 - MTC (grant recipient)
 - BARC (project manager)
 - BCDC ART team
- Consultant team
 - AECOM
 - Natural Capital
- Stakeholders
 - Regional Working Group 12 meetings
 - Public 7+ meetings and other outreach





ART Bay

Project Objective

- Conduct regional-scale analysis to understand sea level rise impacts on:
- Functioning regional transportation network linking people, jobs, services
- Our most vulnerable residents
- Other critical infrastructure
- ecological systems



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Focus Areas



Transportation infrastructure



Disadvantaged Communities



Priority Development Areas (PDAs)



Priority Conservation Areas (PCAs)



Collaboration

Leverage completed/ongoing projects

- Previous ART projects
- Marin BayWAVE
- Sea Change San Mateo
- San Francisco SLR Action Plan

BAY AREA CHALLENGE

- Silicon Valley 2.0
- Coastal Conservancy's Climate Programs
- Baylands Ecosystem Habitat Goals Update

RESILIENT

H

DESIGN



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Project Goals

- Complete comprehensive regional-scale vulnerability assessment
 - Drawing connections, illustrating system dynamics
- Establish framework for ongoing regionalscale adaptation planning
 - Place where local plans come together
- Increase public participation and local capacity to engage in planning and implementation over long term
 - Crafting lasting solutions requires local knowledge



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New systems in place to:

- Increase the resilience of the Bay Area's transportation network
- Preserve and restore healthy and vibrant ecological systems which are necessary for the health and safety of the region's natural and human communities
- Improve the safety and sustainability of our communities, particularly our most vulnerable and disadvantaged communities



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Project Timeline

Project Initiation – Fall 2017

Project Scoping – Fall/Winter 2017

Conduct Assessment – Fall/Spring 2017-18

Determine Assessment Outcomes – Summer/Fall 2018

Transition to Adaptation – Fall 2018

Develop Adaptation Responses - Fall/Winter 2018-19

Finalize Indicators and Framework – Winter/Spring 2019

Evaluate and Prioritize Adaptation Responses and Identify Opportunities for Implementation – Spring/Summer 2019









RWG 1

 \leftarrow RWG 2 and 3

Public meetings

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RWG Meeting #1 Recap

We described and discussed the project goals, team and scope

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- We described and confirmed regional working group roles and responsibilities
- We asked RWG members at both meetings who is missing and to help us fill any gaps in issues or assets and in the analysis and approach
- We had a poster session intended to provide information on assets to be evaluated and approach and we heard it was not long enough
- ✓ Engaged in an exercise to help us draft resilience goals



RWG Meeting #2 Recap

- ✓ We discussed the draft resilience goals and received feedback. You will see the revisions today!
- ✓ We discussed our draft public participation plan
- We discussed the ART method for mapping current and future flood exposure

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- We described, in general terms, how the vulnerability assessment would be conducted and gave examples of our research questions
- We did an exercise that explored the underlying causes and components of vulnerability, including relationships and dependencies among different assets



Objectives

- Build better understanding of the purpose of ART Bay Area
- Share the revised Resilience Goals for the project
- Discuss methods for asset-level and system-level assessments
- Share preliminary findings
- Discuss next steps

Agenda

- 1:00 Project background, RWG 3 Objectives and Agenda
- 1:15 Presentation and Discussion: Resilience Goals
- 1:30 Update on Public participation plan
- 1:40 Presentations & discussions: Transportation and PCA networks
- 2:30 Break
- 2:45 Presentations \$ discussions : PDAs & vulnerable communities
- 3:35 Assessment Discussion Report Out
- 3:50 Wrap-up and Next Steps



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Project resilience goals help guide the project

- Provide overall guidance, drive desired outcomes, and provide a touch point for decision-making
- Opportunity for Working Group to help define the project scope
- Use to develop action evaluation criteria
- Bring us back to all four frames of sustainability
- Iterative evaluate midway and change if appropriate



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Resilience Goals development

- RWG 1 Identified important functions and values
- 2. Staff drafted initial goals
- 3. RWG 2 Discussed draft Resilience Goals
- 4. RWG feedback via online survey
- 5. Staff refined goals based on feedback
- 6. RWG 3 present "final" goals



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Resilience Goals: Preamble

Summary of feedback on the Preamble:

- Clarify the balance of local- and regional- scale analyses
- Some goals are so sweeping that they are not really an ART goal but rather a societal goal

Preamble	
Economy	
• •	
Environment	
•	
Governance	
•	
Society & Equity	
•	
•	

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Resilience Goals: Economy

Summary of feedback:

- Emphasize the diversity of economic values (e.g, include ecosystem services)
- Specify focusing new development in resilient areas
- Call out transportation modes that are diverse, low-carbon, redundant, and linked to the network



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Summary of feedback:

- Recognize and call out a broader suite of habitats, ecosystem functions, and potential impacts
- Recognize need for restoration and sediment management
- Specify *low carbon* forms of energy and transport, emphasize the role of the project to reduce GHG emissions



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Resilience Goals: Governance

Summary of feedback:

- Recognize broader range of diverse potential partners, organizing tools, and decision-making structures
- Include funding and accountability in list of governance challenges
- Call out coordination with locally-driven projects



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Summary of feedback:

- Emphasize empowerment of communities through capacity building, political power, and control in decision-making
- Include avoidance of displacement

Preamble Economy • • **Environment** • • Governance • • Society & Equity • •

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Resilience Goals: Next Steps

- Please send any last feedback to <u>carey.batha@bcdc.ca.gov</u>
- We'll ask for input at first public participation meeting
- We will revisit the Resilience Goals as a group in later stages of the project
 - Selecting the key planning issues to focus on during the adaptation strategy development phase
 - Developing criteria to evaluate possible adaptation approaches
 - We will revise the goals again if necessary



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Public Engagement Goals

- **1. Expand public participation**
 - Create transparent, and accessible engagement process
 - Provide multiple ways to engage
- 2. Built network of **community partners**
- 3. Be mindful of existing processes
- 4. Invest in efforts that create long-term capacity



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Public Participation Approach

- Work with key partners to identify CBOs and ensure broad engagement of Bay Area communities
- Work with communities to co-design engagement approaches
- Provide several opportunities to participate online, in person, and within own communities:
 - ✓ Existing Community Meetings
 - ✓ Resilient by Design
 - ✓ Online CoUrbanize platform



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CoUrbanize Launch Link: courb.co/bayres



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Help us plan for sea level rise! Where are your favorite spots to spend time - and how should they be protected?"

CoUrbanize Features





ART Bay Area Project

Transportation Infrastructure



Vulnerable Communities



Priority Development Areas (PDAs)



Priority Conservation Areas (PCAs)



Transportation Infrastructure



















Transportation Infrastructure

- Critical to regional, state, and national economy
- Continued strain as population grows
- Investment in capacity to meet growing demand
- Located along shoreline, serve as de facto protection



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Transportation Infrastructure



Asset Categories

- Major highways
- Bridges and Toll Plazas
- Airports
- Seaports
- Passenger Rail
- Heavy rail
- Ferry Service
- Bus Service
- San Francisco Bay Trail



Transportation Exposure

- Already seeing impacts and vulnerable to higher levels of flooding
- Exposure analysis helped us conduct our first level of prioritization
- Identified assets exposed to 12", 24", FEMA 100-year flood zone, and SF 100year Precipitation event



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For each transportation category, we narrowed the number of individual assets (stations, terminals, etc.) assessed through apply one of two (or sometimes both) filtering methods:

Regional Criticality

- Existing Functional Classifications
- Network connections
- Sole Access/Lack of redundancy
- Lifeline/Emergency function
- High ridership/volume

Representative

• Existing Functional Classifications

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- Network connections
- Sole Access/Lack of redundancy
- Lifeline/Emergency function
- Service for disadvantaged communities
- High ridership/volume
- Similar physical characteristics
- Information availability

We use vulnerability of critical components to understand impacts to network function.



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Passenger Rail example: Valley Transportation Authority



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Passenger Rail example: Champion station is also exposed to flooding





Passenger Rail

Critical Components











Passenger Rail

Critical Components







Representative Asset






Critical Components







System Assessment





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Passenger Rail

Critical Components







<complex-block>

System

Assessment



Network

Function



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Airport example



20

System Assessment

Network Function

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Discussion Questions

- Does our assessment approach make sense?
- Is the rationale for choosing assets appropriate?
- Are our chosen assets appropriate? Are we missing anything?
- Are there any missing critical components with an asset that you think we should be sure to capture?



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ART Bay Area Project

Transportation Infrastructure



Vulnerable Communities



Priority Development Areas (PDAs)





Priority Conservation Areas and Natural Areas

PCA Program Review

- Inclusion of other natural lands
- Assessment Methodology
 - Regional Assessment
 - Individual PCA Vulnerability Assessment



Asset Description + Justification

- The Bay Area's open spaces provide regionally significant natural resource, scenic, recreational, agricultural, and ecological values and ecosystem functions.
- The PCA program was initiated in 2007 to identify Bay Area open spaces providing these values that are in need of protection.
- Objectives:
 - Serve as a framework for directing future regional funding to support the vitality of the region's natural systems, rural economy, and human health.



Asset List

Priority Conservation Areas Network (165):

- Natural Landscapes examples include Tiburon Ridge Lands, Petaluma Watershed South Portion, Menlo Park and East Palo Alto Baylands.
- Agricultural Lands Napa County Agricultural Lands and Watersheds, Suisun Valley, Sonoma County Coastal Agricultural Area.
- Urban Greening East Bay Greenway, Hercules Waterfront.
- *Regional Recreation* Bay Trail, Russian River Access.

Natural Areas outside of PCA network:

 Ecosystem services provided evaluated through Natural Capital Project collaboration



Coyote Hills, Natural Area, City of Fremont



Coastal Agriculture, Agricultural Lands, Sonoma County Agricultural Preservation and Open Space District



Ohlone Greenway, Urban Greening, City of El Cerrito



California Coastal Trail, Regional Recreation, San Mateo County, on behalf of the State Coastal Conservancy



1. Regional Assessment: Looking beyond the PCA network



- What benefits is the PCA network currently providing, and how are they distributed? How do these benefits compare to those in natural areas outside the PCA network?
- Where will current and future flooding impact the benefits provided by the PCA network? Where will current and future flooding impact the benefits provided by the region's natural areas?
- How will these impacts change incrementally with increasing amounts of flooding? Are there tipping points?



1. Regional Assessment: Methods

ABAG Benefit/Co-benefit	Associated PCA Designation	Metric 1	Metric 2	Etc.
Terrestrial Ecosystems	NL			
Aquatic Ecosystems	NL			
Water Supply and Quality	NL, AL, UG, RR			
Climate and Resilience	NL, AL, UG, RR			
Compact Growth	NL, AL, RR			
Recreation	NL, AL, UG, RR			
Agricultural Resources	AL			
Agricultural Economy	AL			
Wildlife Habitat	AL, UG, RR			
Community Health	UG, RR			



1. Quantifying recreation to understand vulnerability of PCA network to SLR

Geotagged photos shared on social media reveal spatial patterns of recreation (yellow dots).

Some recreation sites become exposed to flooding under sea-level-rise scenarios.





Wood et al. 2013, Keeler et al. 2015, Sessions et al. 2016

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1. Quantifying recreation to understand vulnerability

Example results for 10 out of 165 PCAs

of PCA network to SLR

% of currently visited area inundated					
≤ 10%					
11-50%					
51-90%					
> 90%					

		Loss of recreation area with Sea-Level Rise (% currently visited area inundated)									
		12" TWL	24" TWL	36" TWL	48" TWL	52" TWL	66" TWL	77" TWL	84" TWL	96" TWL	108" TWL
Early and severe effects	Central Marin Bayfront, Madera Bay Park										
	Santa Clara Baylands										
	Bothin Waterfront										
Tipping points	Oakland Priority Estuaries										
	East Bay Greenway										
Steady incremental impacts	San Francisco Bay Trail (Alameda sections)										
	San Francisco Bay Trail (San Mateo sections)										
	Potential Oakland Gateway Area										
Reaching Stasis	Menlo Park and East Palo Alto Baylands										
	Petaluma Watershed Southeastern Portion										

2. Assessment of Individual PCAs



- Determine PCAs to receive detailed, individual assessments base upon:
 - Exposure
 - Distribution among 9 counties
 - Distribution among PCA types







2. Assessment of Individual PCAs



- Determine PCAs to receive detailed, individual assessments base upon:
 - Exposure
 - Distribution among 9 counties
 - Distribution among PCA types
 - Systems assessment to assess key contributors to PCA Program goals and objectives



2. Example: Habitat Value and Prime Farmland



Average Acres of Prime Farmland (FMMP)

Average Habitat Value (CLN)

2. Assessment of Individual PCAs



- Determine PCAs to receive detailed, individual assessments base upon:
 - Exposure
 - Distribution among 9 counties
 - Distribution among PCA types
 - Systems assessment to assess key contributors to PCA Program goals and objectives
 - Geographically specific visitation impacts of SLR *within* PCAs



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2. Assessment of Individual PCAs



- Determine PCAs to receive detailed, individual assessments base upon:
 - Exposure
 - Distribution among 9 counties
 - Distribution among PCA types
 - Systems assessment to assess key contributors to PCA Program goals and objectives
 - Detail spatial visitation impacts of SLR
 - Incorporate stakeholder input
- Use ART Vulnerability Assessment to assess the ~39 PCAs to uncover loc and regional importance and vulnerabili

2. EXISTING CONDITIONS

- Point Edith PCA includes contaminated land once part of MOTCO Naval Weapons Station (and memorial)
- Menlo Park and East Palo Alto PCA fronts PG&E substation, Facebook campus, Hwy 84 & Dumbarton Bridge touchdown, Hetch Hetchy pipeline
- Central Marin Bayfront PCA contains low-lying, original remnant tidal marsh with multiple endangered and protected species







<u>Governance</u> questions identify challenges with management, regulatory authority, or funding options for adapting to impacts.

Example: Oakland Urban Greening PCA

- 9 Oakland urban areas, overlapping with multiple other uses and plans (PDAs, PCAs, regional transportation assets)
- Park deficits, food deserts, old industrial lands, high particulate levels, urban heat islands.



<u>Functional</u> questions consider the function of the assets and their relationship to or dependence on other assets.

Example: San Francisco

Bay Trail PCA

- Connects over 300 miles of trail as a network through 47 cities and crossing 7 toll bridges.
- Several sections are important commuting corridors, provide Bay access to underserved communities and populations.





<u>Consequences</u> questions informs how climate change may impact society and equity, the economy and environment.

Example: Potential Oakland Gateway Area

- Shutdown of the I-80 Bay Bridge due to flooding would significantly curtail the movement of goods and people across the region
- At higher water levels, flooding through the PCA could begin to impact West Oakland community, including local roads and emergency response services (Oakland Fire Station No. 3)



Next Steps

- Incorporate stakeholder input to finalize list of PCAs to individually assess and begin development of profile sheets
- Continue individual PCA vulnerability assessments
- Continue collaboration with the Natural Capital project team to complete the regional scale assessment



Discussion Questions

1. Are the four regional PCA assessment questions valuable to answer as a region? Is there any other dataset/value that we are missing?

- 1. What benefits is the PCA network currently providing, and how are they distributed? How do these benefits compare to those in natural areas outside the PCA network?
- 2. Where will current and future flooding impact the benefits provided by the PCA network? Where will current and future flooding impact the benefits provided by the region's natural areas?
- 3. How will these impacts change incrementally with increasing amounts of flooding? Are there tipping points?

2. Does the methodology for choosing individual PCAs to assess make sense? Is anything missing?

Priority Development Areas

Transportation infrastructure



Disadvantaged Communities



Priority Development Areas (PDAs)



Priority Conservation Areas (PCAs)



What are PDAs?

- PDAs are areas suitable for investment, new homes, and growth.
- To become a PDA, an area must be:
 - 1. Existing community
 - 2. Near transit
 - 3. Zoned for growth
 - 4. Nominated by the local government

188 PDAs in the bay region:



PDAs and PCAs



- Significance of PDA/PCA designation
 - PDA Planning Grant and Technical Assistance Program
 - Placemaking Initiative
 - One Bay Area Grant (OBAG)
 - East Bay Corridors Initiative, Resilience Program
 - Entitlement Efficiency working group



The role of PDAs

- Plan Bay Area projects that by 2040, we'll see:
 - 2 million new people
 - 1 million new jobs– 660,000 housing units
- 78% of new housing and 62% of new jobs will occur within PDAs through 2040
- PDAs help reduce emissions by aligning people with jobs and transit



PDAs and Resiliency

- To date, regional studies have examined
 - Capacity of each PDA to accommodate housing and population targets
 - Policy solutions
 - Individual PDA vulnerability to sea level rise
- However, no region-wide study has looked at the vulnerability of PDAs to rising sea level



Two assessment approaches

Assess the system of PDAs

- Understand distribution of SLR impacts to the PDA network
 - Across PDA types
 - Geographically
 - With incremental SLR
- Understand SLR impacts to key PDA characteristics
 - Housing growth potential
 - Job growth potential
 - Affordable housing
 - Transit that serves the PDA
 - Greenhouse gas emissions

Assess individual PDAs

- Select individual PDAs to assess that are
 - Are most exposed
 - Are representative of the network
 - Are important for reaching targets for emission reduction and population/job/housing growth
 - Contain vulnerable communities
 - Have regionally critical industry, infrastructure, or public facilities
 - Have public or emergency services that serve a larger area
 - Contain contaminated sites
 - Contain significant affordable housing or fragile housing
- Assess using ART assessment methods
- Characterize regional implications of impacts



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PDA exposure to rising sea level (24" TWL)



Number of PDAs exposed



Acres PDAs exposed


Geographic distribution of exposed PDAs



PDAs exposed at various TWLs

PDA Exposure by Designation to 24" TWL



Two assessment approaches

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- Completing individual PDA assessments
 - Use assessment questionnaire, based on ART
 Framework
 - Conduct research, interviews, and outreach to answer the questions
 - Characterize regional implications of local impacts



Tabletop discussion questions

- 1. System assessment: What else should we analyze to understand how SLR could impact important characteristics and/or functions of the PDA network as a whole?
- 2. Individual PDA assessments: What other factors should we use to select individual PDAs to asses? What characteristics are valuable on an individual PDA scale?
- **3.** Other designations: If this project could look at other development areas besides PDAs, what areas and/or designations should those be?
- **4. Program questions**: What other research questions should we ask to better understand how rising sea level should be considered and/or addressed within the PDA program?



ART Bay Area Project

Transportation infrastructure



Vulnerable Communities



Priority Development Areas (PDAs)



Priority Conservation Areas (PCAs)



Vulnerable Communities

- Updated data
- Cross-references other tools
- Incorporated feedback from exercise at last working group meeting

Characteristic	Details/Notes
Community control, access to decision making	Existing adaptive capacity
	Fair media coverage
	Social cohesion/capacity
Contaminated sites	Pressures to build on contaminated sites
	Mobilization of contaminants
Educational and employment	Local jobs in adaptation, mitigation, disaster
onnortunities	response
	Protection from notantial bazards, i.e. cowage
Health	Access to somices
Housing	Access to services
	Home ownership opportunities
	Protection of low low income housing
	Protection of low low income housing
Interconnected systems result in	Connections of water – wastewater, wells,
widespread impacts	aquifers
Parks and open space	Access to recreation
	Placement of parks on contaminated sites
	prevents development from occuring
	State parks a regional asset
Social and environmental justice	
Transportation	Community access to services
	Emergency response, including fleet storage

Community indicators represent characteristics that may reduce ability to prepare for, respond to, and recover from flood event.

10 indicators include populations or households which are:

Renters,
 Under 5,
 75 and over,
 Very low income,
 Very low income,
 S. Without a vehicle,
 Communities of Color,
 Housing cost burdened,
 Limited English speaking,
 Transportation cost burdened,
 Without a high school degree

Community Vulnerability and Sea Level Rise in the Bay Area Number of Indicators: 3-4 5-6 7+ Inches of Sea Level Rase: 12 66 N



















10 communities identified through following criteria:

1) Socioeconomic characteristics that may increase vulnerability to hazards; populations or households that are: Renters Under 5 75 and over People of Color Very low income Without a vehicle People with disability Single parent families Limited English proficiency Without a high school degree

Severely housing-cost burdened

2) Communities containing block groups exposed to <u>36" increased</u> total water level



Vulnerable Communities Regional Screening

Supplemental criteria:

3) Presence of contaminated sites

Solid waste disposal and solid waste landfills (CalRecycle)

Superfund sites (EPA)

Cleanup sites (reported activities to DTSC)

Groundwater threats (reported activities to Water Board)





Supplemental criteria: contaminated sites



Vulnerable Communities Regional Screening



Vulnerable Communities Case Studies

Next Steps: Moving beyond data

- Information not available/quantifiable by data, i.e. active community groups, historical context
- Qualify the data, i.e. in my community, rates of disability are higher
- Supplement data, i.e. in my community, this is a location where subsidized affordable housing is located

Vulnerable Communities Case Studies

Discussion Questions:

- Is there regionally-available data that should be included in the screening criteria?
- What questions help to understand community vulnerabilities not captured by data?
- Are there communities missing? Additional groups to work with? Additional studies?



Tabletop Discussion Report Out

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Area



- Will the proposed methods balance a regional analysis with place-based analyses?
- Did we miss anything major?
 - What elements or subjects should be incorporated into the methods?
 - Should any particular assets be pulled back into the list of specific assets to assess?

ART Bay Area

ART Bay Area Regional Working Group Meeting #4

- Send us your feedback on our Assessment Questionnaires
- Please participate in the CoUrbanize platform
- We'll be reaching out for asset owner, manager, or topical expert meetings for input on assessments
- Next meetings: Regional meeting series
 - April 2018 East Bay
 - May 2018 South Bay
 - June 2018 North Bay

